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1	XAVIER BECERRA	·					
2	Attorney General of California DIANN SOKOLOFF						
3	Supervising Deputy Attorney General CARTER OTT						
4	Deputy Attorney General State Bar No. 221660						
5	1515 Clay Street, 20th Floor						
	P.O. Box 70550 Oakland, CA 94612-0550						
6	Telephone: (510) 879-1349 Facsimile: (510) 622-2270						
7	E-mail: Carter.Ótt@doj.ca.gov Attorneys for Complainant						
-8-	<u> </u>	ה ייינות					
9	BEFORE THE DEPARTMENT OF CONSUMER AFFAIRS						
10	FOR THE BUREAU FOR PRIVATE POSTSECONDARY EDUCATION STATE OF CALIFORNIA						
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12	In the Matter of the Statement of Issues	Case No. 1002980					
13	Against:	OAH No. 2018030600					
14	A-1 TRUCK DRIVING SCHOOL INC.	OAIT NO. 2018050000					
İ	also known as A 1 Truck Driving School, Inc.	FIRST AMENDED STATEMENT OF					
15	Application for Renewal of Approval to	ISSUES					
16	Operate and Offer Educational Programs for Non-Accredited Institutions						
17	Institution Code: 0106221						
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19	Respondent.						
20	Complainant alleges:						
21	<u>PARTIES</u>						
22	1. Dr. Michael Marion, Jr. ("Complainant") brings this First Amended Statement of						
-23	Issues solely in his official capacity as the Chief of the Bureau for Private Postsecondary						
24	Education, Department of Consumer Affairs.						
25	2. On or about December 13, 2013, the Bureau for Private Postsecondary Education						
26	received an Application for Renewal of Approval to Operate and Offer Educational Programs for						
27	Non-Accredited Institutions from Respondent A-1 Truck Driving School Inc., also known as A 1						
28	Truck Driving School, Inc. ("Respondent"), a California corporation. Between January 2014 and						

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1	July 2017, the Bureau and Respondent conferred regarding Respondent's application, including					
2	Respondent's transmittal of additional application materials. The Bureau denied the application					
3	via a Notice of Denial of Application for Renewal of Approval to Operate on or about August 15,					
4	2017. On or about September 28, 2017, Respondent submitted to the Bureau a request for					
5	administrative hearing.					
6	JURISDICTION					
7	3. This First Amended Statement of Issues is brought before the Director of the					
8-	Department of Consumer Affairs ("Director") for the Bureau, under the authority of the following					
9	laws. All section references are to the Education Code unless otherwise indicated.					
.0	4. Section 94885, subdivision (a) provides, in part:					
.1	"(a) The bureau shall adopt by regulation minimum operating standards for an institution					
.2	that shall reasonably ensure that all of the following occur:					
.3	"(1) The content of each educational program can achieve its stated objective.					
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5	"(3) The facilities, instructional equipment, and materials are sufficient to enable students to					
16	achieve the educational program's goals.					
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18	"(7) That, upon satisfactory completion of an educational program, the institution gives					
19	students a document signifying the degree or diploma awarded.					
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21	"(9) The institution is maintained and operated in compliance with this chapter and all other					
22	applicable ordinances and laws."					
23	5. Section 94886 provides:					
24	"Except as exempted in Article 4 (commencing with Section 94874) or in compliance with					
25	the transition provisions in Article 2 (commencing with Section 94802), a person shall not open,					
26	conduct, or do business as a private postsecondary educational institution in this state without					
27	obtaining an approval to operate under this chapter."					
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27 28 6. **Section 94887** provides:

"An approval to operate shall be granted only after an applicant has presented sufficient evidence to the bureau, and the bureau has independently verified the information provided by the applicant through site visits or other methods deemed appropriate by the bureau, that the applicant has the capacity to satisfy the minimum operating standards. The bureau shall deny an application for an approval to operate if the application does not satisfy those standards."

STATUTORY AND REGULATORY PROVISIONS

7. Section 94908 provides:

"Any information or statement required by this article to be included in the catalog, School Performance Fact Sheet, or enrollment agreement shall be printed in at least the same size font as the majority of the text in that document."

8. Section 94909 provides, in part:

"(a) Except as provided in subdivision (d), prior to enrollment, an institution shall provide a prospective student, either in writing or electronically, with a school catalog containing, at a minimum, all of the following:

. . .

"(5) A description of the programs offered and a description of the instruction provided in each of the courses offered by the institution, the requirements for completion of each program, including required courses, any final tests or examinations, any required internships or externships, and the total number of credit hours, clock hours, or other increments required for completion.

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- "(7) Information regarding the faculty and their qualifications.
- "(8) A detailed description of institutional policies in the following areas:

. . .

"(B) Cancellation, withdrawal, and refund policies, including an explanation that the student has the right to cancel the enrollment agreement and obtain a refund of charges paid through attendance at the first class session, or the seventh day after enrollment, whichever is

later. The text shall also include a description of the procedures that a student is required to follow to cancel the enrollment agreement or withdraw from the institution and obtain a refund consistent with the requirements of Article 13 (commencing with Section 94919).

"(9) The schedule of total charges for a period of attendance and an estimated schedule of total charges for the entire educational program.

"(10) A statement reporting whether the institution participates in federal and state financial aid-programs, and if so, all consumer-information that is required to be disclosed to the student pursuant to the applicable federal and state financial aid programs.

"(15) The following statement:

"NOTICE CONCERNING TRANSFERABILITY OF CREDITS AND CREDENTIALS EARNED AT OUR INSTITUTION

"The transferability of credits you earn at (name of institution) is at the complete discretion of an institution to which you may seek to transfer. Acceptance of the (degree, diploma, or certificate) you earn in (name of educational program) is also at the complete discretion of the institution to which you may seek to transfer. If the (credits or degree, diploma, or certificate) that you earn at this institution are not accepted at the institution to which you seek to transfer, you may be required to repeat some or all of your coursework at that institution. For this reason you should make certain that your attendance at this institution will meet your educational goals. This may include contacting an institution to which you may seek to transfer after attending (name of institution) to determine if your (credits or degree, diploma, or certificate) will transfer.'

9. Section 94911 provides, in part:

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"An enrollment agreement shall include, at a minimum, all of the following:

"(e)(1) A disclosure with a clear and conspicuous caption, 'STUDENT'S RIGHT TO CANCEL,' under which it is explained that the student has the right to cancel the enrollment

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agreement and obtain a refund of charges paid through attendance at the first class session, or the seventh day after enrollment, whichever is later.

- "(2) The disclosure shall contain the institution's refund policy and a statement that, if the student has received federal student financial aid funds, the student is entitled to a refund of moneys not paid from federal student financial aid program funds.
- "(3) The text shall also include a description of the procedures that a student is required to follow to cancel the enrollment agreement or withdraw from the institution and obtain a refund.
- "(h) The transferability disclosure that is required to be included in the school catalog, as specified in paragraph (15) of subdivision (a) of Section 94909.
- "(i)(1) The following statement: 'Prior to signing this enrollment agreement, you must be given a catalog or brochure and a School Performance Fact Sheet, which you are encouraged to review prior to signing this agreement. These documents contain important policies and performance data for this institution. This institution is required to have you sign and date the information included in the School Performance Fact Sheet relating to completion rates, placement rates, license examination passage rates, salaries or wages, and the most recent three-year cohort default rate, if applicable, prior to signing this agreement.'
- "(2) Immediately following the statement required by paragraph (1), a line for the student to initial, including the following statement: 'I certify that I have received the catalog, School Performance Fact Sheet, and information regarding completion rates, placement rates, license examination passage rates, salary or wage information, and the most recent three-year cohort default rate, if applicable, included in the School Performance Fact sheet, and have signed, initialed, and dated the information provided in the School Performance Fact Sheet.'
 - "(j) The following statements:
- "(1) 'Any questions a student may have regarding this enrollment agreement that have not been satisfactorily answered by the institution may be directed to the Bureau for Private Postsecondary Education at (address), Sacramento, CA (ZIP Code), (Internet Web site address), (telephone and fax numbers).'

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12.	California Code of Regulations, title 5, secti	tion '	71475	provides,	in part:
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"(e) The institution shall submit at the time it applies for renewal current financial statements that meet the requirements of section 74115 as follows: (1) for an institution with annual gross revenues of \$500,000 and over, statements shall be audited; (2) for an institution with annual gross revenues less than \$500,000, statements shall be reviewed.

"(p) If an institution receives financial aid because its students qualify for it under any state or federal financial aid program, the application shall include a statement of its policies, practices, and disclosures regarding financial aid. If there have been no substantive changes since the last submission, the institution may so state and is not required to submit documentation.

- "(q) The institution shall include in its application copies of advertising and other statements disseminated to the public in any manner by the institution or its representatives that concern, describe, or represent each of the following:
 - "(1) The institution.
 - "(2) Each educational program offered by the institution.
- "(3) If advertising is broadcast by television or radio, the application shall also include a copy of the script.
- "(r) The institution shall identify and describe, in the application, the educational program it offers, or proposes to offer. If the educational program is a degree program, the institution shall identify the full title which it will place on each degree awarded. If there have been no substantive changes since the last submission, the institution may so state and is not required to submit documentation.

"(t) In addition, the institution shall list in the application, the following for each educational program offered unless there have been no substantive changes since the last submission. If there have been no substantive changes made the institution may so state and is not required to provide documentation.

American Institute of Certified Public Accountants. Nonprofit institutions shall provide annual financial statements as required under generally accepted accounting principles for nonprofit organizations.

- "(3) The financial statements shall establish that the institution meets the requirements for financial resources required by Section 71745.
- "(4) If an audit performed to determine compliance with any federal or state student financial aid program reveals any failure to comply with the requirements of the program and the noncompliance creates any liability or potential liability for the institution, the financial statements shall reflect the liability or potential liability.
- "(5) Any audits shall demonstrate that the accountant obtained an understanding of the institution's internal financial control structure, assessed any risks, and has reported any material deficiencies in the internal controls.

"(d) 'Current' with respect to financial statements means completed no sooner than 120 days prior to the time it is submitted to the Bureau, and covering no less than the most recent complete fiscal year. If more than 8 months will have elapsed between the close of the most recent complete fiscal year and the time it is submitted, the fiscal statements shall also cover no less than five months of that current fiscal year."

16. California Code of Regulations, title 5, section 76215 provides:

"(a) A qualifying institution shall include the following statement on both its enrollment agreement and school catalog:

"The State of California established the Student Tuition Recovery Fund (STRF) to relieve or mitigate economic loss suffered by a student in an educational program at a qualifying institution, who is or was a California resident while enrolled, or was enrolled in a residency program, if the student enrolled in the institution, prepaid tuition, and suffered an economic loss. Unless relieved of the obligation to do so, you must pay the state-imposed assessment for the STRF, or it must be paid on your behalf, if you are a student in an educational program, who is a California resident, or are enrolled in a residency program, and prepay all or part of your tuition.

"You are not eligible for protection from the STRF and you are not required to pay the STRF assessment, if you are not a California resident, or are not enrolled in a residency program."

"(b) In addition to the statement required under subdivision (a) of this section, a qualifying institution shall include the following statement in its school catalog:

"It is important that you keep copies of your enrollment agreement, financial aid documents, receipts, or any other information that documents the amount paid to the school. Questions regarding the STRF may be directed to the Bureau for Private Postsecondary Education, 2535 Capitol Oaks Drive, Suite 400, Sacramento, CA 95833, (916) 431-6959 or (888) 370-7589.

"To be eligible for STRF, you must be a California resident or enrolled in a residency program, prepaid tuition, paid or deemed to have paid the STRF assessment, and suffered an economic loss as a result of any of the following:

- "1. The institution, a location of the institution, or an educational program offered by the institution was closed or discontinued, and you did not choose to participate in a teach-out plan approved by the Bureau or did not complete a chosen teach-out plan approved by the Bureau.
- "2. You were enrolled at an institution or a location of the institution within the 120 day period before the closure of the institution or location of the institution, or were enrolled in an educational program within the 120 day period before the program was discontinued.
- "3. You were enrolled at an institution or a location of the institution more than 120 days before the closure of the institution or location of the institution, in an educational program offered by the institution as to which the Bureau determined there was a significant decline in the quality or value of the program more than 120 days before closure.
 - "4. The institution has been ordered to pay a refund by the Bureau but has failed to do so.
- "5. The institution has failed to pay or reimburse loan proceeds under a federal student loan program as required by law, or has failed to pay or reimburse proceeds received by the institution in excess of tuition and other costs.

"6. You have been awarded restitution, a refund, or other monetary award by an arbitrator or court, based on a violation of this chapter by an institution or representative of an institution, but have been unable to collect the award from the institution.

"7. You sought legal counsel that resulted in the cancellation of one or more of your student loans and have an invoice for services rendered and evidence of the cancellation of the student loan or loans.

"To qualify for STRF reimbursement, the application must be received within four (4) years from the date of the action or event that made the student eligible for recovery from STRF.

"A student whose loan is revived by a loan holder or debt collector after a period of noncollection may, at any time, file a written application for recovery from STRF for the debt that would have otherwise been eligible for recovery. If it has been more than four (4) years since the action or event that made the student eligible, the student must have filed a written application for recovery within the original four (4) year period, unless the period has been extended by another act of law.

"However, no claim can be paid to any student without a social security number or a taxpayer identification number."

FIRST CAUSE FOR DENIAL OF APPLICATION

(Enrollment Agreement) (Educ. Code §§ 94887, 94908; 94909, subd. (a)(15); 94911, subds. (e), (h), (i), (j), and (k); and 94916; and Cal. Code Regs., title 5, §§ 71800, subd. (f) and 76215, subds. (a) and (b))

- 17. Respondent's application is subject to denial because Respondent failed to offer a compliant enrollment agreement. (Educ. Code §§ 94887, 94908; 94909, subd. (a)(15); 94911, subds. (e), (h), (i), (j), and (k); and 94916; and Cal. Code Regs., title 5, §§ 71800, subd. (f) and 76215, subds. (a) and (b)). In particular:
- a. The content of Respondent's proposed enrollment agreement is not printed in at least the same size font as the majority of the text in the document. (Educ. Code § 94908).
- b. Respondent's proposed enrollment agreement fails to list an additional fee for DMV examination. (Cal. Code Regs., title 5, §§ 71800, subd. (f)).

(Educ. Code § 94887 and Cal. Code Regs., title 5, § 71475, subd. (q))

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§ 71475, subd. (q))

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19. Respondent's application is subject to denial because Respondent failed to include copies of advertising and other statements disseminated to the public in any manner by the institution or its representatives that concern, describe, or represent the institution and each educational program offered by the institution. (Educ. Code § 94887 and Cal. Code Regs., title 5,

<u>-FOURTH-CAUSE FOR-DENIAL OF-APPLICATION</u>

(Program Descriptions)

(Educ. Code § 94887 and Cal. Code Regs., title 5, § 71475, subds. (r) and (t))

20. Respondent's application is subject to denial because Respondent failed to identify and describe in its application all education programs it offers or proposes to offer, including the admissions requirements; if applicable, the information regarding the ability-to-benefit examination as required by Section 94904; the types and amount of general education required; the title of the educational programs and other components of instruction offered, including a description of the level of the courses (e.g., below college level, undergraduate level, graduate level); the mode of instruction; the graduation requirements; whether the educational program is designed to fit or prepare students for employment in any occupation and, if so, each occupation and job title to which the institution represents the educational program will lead. (Educ. Code § 94887 and Cal. Code Regs., title 5, § 71475, subds. (r) and (t)).

FIFTH CAUSE FOR DENIAL OF APPLICATION

(Financial Statements)

(Educ. Code § 94887; and Cal. Code Regs., title 5, §§ 71475, subds. (e) and (w)(2), and 74115, subds. (b)(1) and (d))

- 21. Respondent's application is subject to denial because Respondent failed to provide compliant financial statements. (Educ. Code § 94887; and Cal. Code Regs., title 5, §§ 71475, subds. (e) and (w)(2), and 74115, subds. (b)(1) and (d)). In particular:
- a. Respondent failed to submit "current" financial statements. (Cal. Code Regs., title 5, §§ 71475, subd. (w)(2) and 74115, subd. (d)).

§ 94909, subd. (a)(7)).

PRAYER

WHEREFORE, Complainant requests that a hearing be held on the matters alleged in this First Amended Statement of Issues and that, following the hearing, the Director of the Department of Consumer Affairs issue a decision:

- Denying Respondent's Application for Renewal of Approval to Operate and Offer Educational Programs for Non-Accredited Institutions; and
 - 2. Taking such other and further action as deemed necessary and proper.

DR. MICHAEL MARION, JR.

Bureau Chief

Bureau for Private Postsecondary Education

Department of Consumer Affairs

State of California Complainant

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