1	XAVIER BECERRA					
2	Attorney General of California ANTOINETTE B. CINCOTTA					
3	Supervising Deputy Attorney General MARICHELLE S. TAHIMIC					
4	Deputy Attorney General State Bar No. 147392					
	600 West Broadway, Suite 1800					
.5	San Diego, CA 92101 P.O. Box 85266					
6	San Diego, CA 92186-5266 Telephone: (619) 738-9435					
7	Facsimile: (619) 645-2061					
8	Attorneys for Complainant					
9	BEFORE THE DEPARTMENT OF CONSUMER AFFAIRS					
10		E POSTSECONDARY EDUCATION CALIFORNIA				
11						
12	In the Matter of the Accusation Against:	Case No. 999964				
13	CALIFORNIA UNIVERSITY OF MANAGEMENT & SCIENCES					
14	721 N. Euclid Street Anaheim, CA 92801	ACCUSATION				
15	Ananeim, CA 72001					
16	School Code 3012941					
17	Respondent.					
18						
19	Complainant alleges:					
20	PAR	TIES				
21	1. Leeza Rifredi (Complainant) brings this Accusation solely in her official capacity as					
22						
	the Deputy Bureau Chief of the Bureau for Private Postsecondary Education, Department of					
23	Consumer Affairs.					
24	Main Campus					
25	2. On or about January 1, 1995, the Bureau for Private Postsecondary and Vocational					
26	Education ¹ (hereinafter "BPPVE") issued an approval to operate California University of					
27	The former Bureau for Private Postsecondary and Vocational Education sunsetted on					
28	July 1, 2007. On October 11, 2009, the Bureau f	for Private Postsecondary Education Act of 2009 (continued)				

Branch

Management and Sciences (Respondent). Respondent was approved to offer Bachelor of Science degree programs in Business Management, Computer Information Systems, Economics, International Business, and Masters of Science degree programs in Business Administration, Computer Information Systems, Economics and International Business. In 2003, BPPVE approved Respondent to offer English as a Second Language. In 2004, BPPVE approved Respondent to offer an Associate degree program in Healthcare Business Administration. In 2011, the current Bureau for Private Postsecondary Education (BPPE) approved Respondent to offer Bachelor of Science and Master's degree programs in Sports Management. In 2012, BPPE approved Respondent to offer Associates degree programs in Body Works, Paralegal Studies, Professional Golf Management and a Doctorate program in Business Administration. In 2015, BPPE approved Respondent to offer a Master's degree program in Healthcare Management. Respondent's approval to operate will expire on December 31, 2017.

Branch Campus

3. On or about February 4, 2014, Respondent was issued an approval to operate a branch campus of California University of Management and Sciences at 8525 Gibbs Drive, Suite 105, in San Diego (San Diego campus). Respondent was approved to offer Associate's degrees in Body Works, Paralegal Studies, Professional Golf Management, Healthcare Business Administration, and Business Management; Bachelor's degrees in Computer Information Systems, Economics, International Business, and Sport Management; Masters of Science degree programs in Business Administration, Computer Information Systems, Economics, International Business and Sports Management; and English as a Second Language.

JURISDICTION

4. This Accusation is brought before the Director of the Department of Consumer Affairs (Director) for the Bureau for Private Postsecondary Education, under the authority of the following laws. All section references are to the Education Code unless otherwise indicated.

^{(...}continued)
(AB 48) was signed into law. The Act, which became operative on January 1, 2010, established the Bureau for Private Postsecondary Education).

5. Education Code (Code) section 94932 states:

The bureau shall determine an institution's compliance with the requirements of this chapter. The bureau shall have the power to require reports that institutions shall file with the bureau in addition to the annual report, to send staff to an institution's sites, and to require documents and responses from an institution to monitor compliance. When the bureau has reason to believe that an institution may be out of compliance, it shall conduct an investigation of the institution. If the bureau determines, after completing an investigation, that an institution has violated any applicable law or regulation, the bureau shall take appropriate action pursuant to this article.

6. Code section 94933 states:

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The bureau shall provide an institution with the opportunity to remedy noncompliance, impose fines, place the institution on probation, or suspend or revoke the institution's approval to operate, in accordance with this article, as it deems appropriate based on the severity of an institution's violations of this chapter, and the harm caused to students.

7. Code section 94937 states:

- (a) As a consequence of an investigation, which may incorporate any materials obtained or produced in connection with a compliance inspection, and upon a finding that an institution has committed a violation, the bureau may place an institution on probation or may suspend or revoke an institution's approval to operate for:
 - (1) Obtaining an approval to operate by fraud.
- (2) A material violation or repeated violations of this chapter or regulations adopted pursuant to this chapter that have resulted in harm to students. For purposes of this paragraph, "material violation" includes, but is not limited to, misrepresentation, fraud in the inducement of a contract, and false or misleading claims or advertising, upon which a student reasonably relied in executing an enrollment agreement and that resulted in harm to the student.
- (b) The bureau shall adopt regulations, within one year of the enactment of this chapter, governing probation and suspension of an approval to operate.
- (c) The bureau may seek reimbursement pursuant to Section 125.3 of the Business and Professions Code.
- (d) An institution shall not be required to pay the cost of investigation to more than one agency.
- 8. Business and Professions Code section 118 states, in part:
 - (b) The suspension, expiration, or forfeiture by operation of law of a license issued by a board in the department, or its suspension, forfeiture, or cancellation by order of the board or by order of a court of law, or its surrender without the

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1	13. Section 94897 of the Code states in part:						
2	An institution shall not do any of the following:						
3	•••						
4	(g) Offer to compensate a student to act as an agent of the institution with						
5							
6	regard to the solicitation, referral, or recruitment of any person for enrollment in the institution, except that an institution may award a token gift to a student for referring an individual, provided that the gift is not in the form of money, no more than one gift is provided annually to a student, and the gift's cost is not more than one hundred dollars (\$100).						
7							
8							
9	(i) In any manner make an untrue or misleading change in an autore an						
10	(j) In any manner make an untrue or misleading change in, or untrue or misleading statement related to, a test score, grade or record of grades, attendance record, record indicating student completion, placement,						
11	employment, salaries, or financial information, including any of the following:						
12	•••						
13 14	(3) Any other record or document required by this chapter or by the bureau.						
15	(k) Willfully falsify, destroy, or conceal any document of record while that document of record is required to be maintained by this chapter.						
16							
17	(m) Direct any individual to perform an act that violates this chapter, to refrain						
18	from reporting unlawful conduct to the bureau or another government agency or to engage in any unfair act to persuade a student not to complain to the bureau or another government agency.						
19	barous of another government agency.						
20	···						
21	14. Section 94899 of the Code states:						
22	If an institution offers an educational program in a profession, occupation, trade, or career field that requires licensure in this state, the institution shall have an educational program approval from the appropriate state licensing agency to conduct that educational program in order that a student who completes the educational program, except as provided in Section 94905, is						
23							
24							
25	eligible to sit for any required licensure examination.						
26	15. Section 94900 of the Code states:						
27	(a) An institution shall maintain records of the name, address, e-mail address, and telephone number of each student who is enrolled in an educational program in that institution						

each member of the governing board."

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1	20. Title 5, CCR, section 71380 states:				
2 3	(a) The Form Application 94886 shall be signed and dated, and each fact stated therein and each attachment thereto shall be declared to be true under penalty of perjury, as follows:				
4	(1) By each owner of the institution, or				
5	(2) If the institution is incorporated, by the chief executive officer of the				
6	corporation and each person who owns or controls 25 percent or more of the stock or interest in the institution, or				
7	(3) By each member of the governing body of a nonprofit corporation.				
8	(b) The declaration shall be in the following form:				
9	"I declare under penalty of perjury under the laws of the State of				
10	California that the foregoing and all attachments are true and correct.				
11	(Date) (Signature)"				
12					
13	21. Title 5, CCR, section 71550 states:				
14	(a) An institution seeking to add a separate branch pursuant to section				
15	94894(h) shall complete the "Application for Addition of a Separate Branch" form (SEP rev. 2/10) to obtain prior authorization. The form shall be submitted to the Bureau along with the appropriate fee as provided in Section 94930.5(a)(2) of the Code. It shall be signed and dated by the signatory(ies) required by section 71380 for an institution approved under section 94885 of the Code and section 71390 for an institution approved under section 94890 of				
16 17					
18	the Code, and each fact stated therein and each attachment thereto shall be declared to be true under penalty of perjury, in the following form:				
19					
20	"I declare under penalty of perjury under the laws of the State of California that the foregoing and all attachments are true and correct.				
21					
22	(Date) (Signature)"				
23					
24	(d) Any approval of the addition of a new branch pursuant to this section shall run co-existent with the approval of the main campus in this state and shall be renewed at the same time.				
25					
26	22. Title 5, CCR, section 71920 states in part:				
27	(a) The institution shall maintain a file for each student who enrolls in the institution whether or not the student completes the educational service.				
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license to not being renewed or reinstated. If a case settles, recovery of investigation and enforcement costs may be included in a stipulated settlement.

FACTS

COMPLAINT INVESTIGATION

- 26. On September 10, 2014, the Bureau's Complaint Investigation Unit received an anonymous complaint, via e-mail, about Respondent and South Baylo University (SBU) advising that a civil lawsuit was filed against Respondent and SBU alleging student grade tampering, students hired for faculty positions, I-20 Student Visa fraud and operating a diploma mill. The complaint alleged that D.P. was the founder and President of Respondent and SBU, and the head of the Board of Trustees of Respondent institution. The allegations in this Accusation pertain to Respondent only.
- 27. On October 27, 2014, the Bureau received information from the Veterinary Medical Board (VMB) that Respondent was teaching an unapproved Associate of Science in Veterinary Technician (ASVT) Program. Respondent advertised the ASVT program was designed to prepare the students to become licensed veterinary technicians and assume entry-level positions in the veterinary industry. In or about December 2014, there were six students enrolled in the ASVT program. Respondent was notified that the program was not approved by the Bureau nor the VMB and that the students were entitled to full refunds. Respondent canceled the program and refunded the students their tuition on or about September, 2015.
- 28. On April 1, 2015, the Bureau received another complaint, this time from "whistleblowers," that alleged computer tampering, falsification of records, selling diplomas, and grade tampering, among other things. The whistleblowers were M.P., A.P. and G.C. Several documents supporting the complaint were provided by the whistleblowers, including records of 20 students attending Respondent's Anaheim campus.
- 29. On December 17, 2015, K.J., an investigator for the Bureau, requested copies of the records of 17 students of Respondent's San Diego branch campus and the records of 24 students of the Anaheim campus. J.B. provided some of the records requested. According to J.B., the

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records of four students were maintained at the Virginia campus, which Respondent owns. K.J. compared the records received from Respondent with the records provided by the whistleblowers.

- 30. The whistleblowers alleged that a proprietary school record system was developed by J.S., L.Y. and J.K. at Respondent school and also at South Baylo University. J.S. has the master code, however, J.S., J.K and L.Y. have full administrative access to the school record system, including Registrar editing and remote computer access.
- 31. On or about January 30, 2015, former student J.H.K. requested her official school transcript from Respondent's Registrar, F.K. J.H.K. received the transcript but noted the transcript did not match the SEVIS² (Student and Exchange Visitor Information System) records. For example, the school records indicated J.H.K. started an ESL course in Summer of 2007³, the SEVIS records indicated J.H.K. started the ESL course in Spring of 2007. J.H.K.'s academic record for Spring 2007 was missing. The school records showed J.H.K. started the Associate Science in Healthcare Business Administration (ASHBA) program in Spring of 2010 while the SEVIS records showed J.H.K. started in the Spring of 2009. J.H.K. had three student ID numbers: G123006, I0720041 and M092005. J.H.K.'s ASHBA program records could not be located and her true grades could not be ascertained. Therefore, there was no way to issue an accurate academic transcript for J.H.K. When the whistleblowers brought this issue before J.S., the President of the school, J.S. stated that this was "no big deal," and was just a simple matter of generating a "suitable" new transcript, and that he "would make one up and send [by the next day]." A new transcript was issued but because the school's computer system automatically calibrated and recalculated the corresponding financial ledger for J.H.K., the ledger indicated the

² According to the Immigration and Customs Enforcement website, "SEVIS is a web-based system for maintaining information on international nonimmigrant students and exchange visitors in the United States. ... Records of these nonimmigrant admissions and continued participation in these educational programs are maintained in SEVIS. Further, SEVIS enables SEVP to assure proper reporting and record keeping by schools and exchange visitor programs, thereby ensuring data currency and integrity. ..." (www.ice.gov/sevis)

³ The institution's academic year is described as Fall (year), Winter (year), Spring (year) and Summer (year), if applicable.

school owed J.H.K. \$940.00 in tuition reimbursement. J.S. was again advised and the following day, the ledger was revised to show a zero balance owed to J.H.K.

- 32. The Bureau investigator, K.J., reviewed the student academic records (SARs), financial ledgers and copies of SEVIS records provided by the whistleblowers and found discrepancies between the records, including discrepancies in units earned, GPAs and degrees earned. In addition, the whistleblowers reported that grades of failing students were changed to "A" or "B" and that grades were altered to issue a Master's Degree to approximately seven students.
- 33. In or about January, 2016, K.J. obtained and reviewed 21 Anaheim Student Records received from Respondent and compared those with the records provided by the whistleblowers. The following table summarizes K.J.'s findings:

Student ID #	Enrolled/	Comments
	Grad	
I1072004	4/1/2007	Different SAR versions. 1/12/2016 SAR had four
		Quarters and do not match 9/28/2009 SAR 1/12/2016.
		Ledger does not match ledger provided by
		whistleblowers.
M092005	2010	1/12/2016 SAR had four added Quarters
		1/12/2016 ledger had two added Quarters
G123006	2012	Documents match
G144002	10/6/2014	Respondent did not provided a SAR or Ledger for the
		student
G121045	1/3/20 12	Class SM540 student received a W grade for Winter
	N/A	2013. Class GM51O grade was changed from C- to A
		on 11/25/2014. SAR Class SM540 grade was changed
		from W to A on 11/25/2014. SAR Ledger- \$200
		graduate evaluation fee was charged on 3/14/2014.
		1/12/2016 SAR did not have a completion date.
		Copy of Diploma not provided by
		Respondent. Student provided K.J. with
		Official Transcript showing completion
		date of 3/31/2017 and copy of Diploma.
G114006	9/12/2011	Class SM540 student received a F grade for Winter
	12/31/2013	2013
		Class SM540 grade was changed from F to B on
		11/25/2014 SAR Class SM540 grade was changed
		from B to F on 1/16/2016 SAR Ledger- \$200
		graduate eval fee was charged on 9/3/2013
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Ш			
			1/12/2016 SAR did not have a completion date.
	G151004	1/5/2015	Student Name obtained from Respondent's
		1/4/20 17	website. Faculty list states International
	,		Student Advisor/Instructor. All tuition
			charges were reversed AS-Scholarship.
	M054008	10/9/2005	19 Modified grades/classes.
	and	6/30/2008	Transfer credits were increased from 12 to 52.
	G094001		6/30/2008 Graduation date and BSBM Degree
	[same student]	9/14/2009	were added to 2/6/2015 SAR.
		3/31/2012	Earned units were increased from 64 to 128.
		3/31/2012	GPA was decreased from 3.38 to 3.31.
			Ledger note-SBU-wife/family discount.
$\ \ $			Previous College Transcripts not provided by
			Respondent.
i	G101004	12/23/2009	In class CS521, student received an F
	(San Diego	6/30/2012	grade in Winter 2012; in class BA532,
	Branch Director)		student received a D grade in Winter
	•		2012. On 2/6/2015 SAR, student received
	•	·	B grades for classes BA532 and CS521 in
		· · · · · · · · · · · · · · · · · · ·	Winter 2012.
	G112003	4/4/2011	5/15/2015 Email from A.P. stated V.L.'s MBA
			Diploma was #MA032012002 issued 9/13/2012.
			Email dated 8/27/2014 from M.P. stated D.P.
l			instructed an employee to change V.L.s resume to
l	•		remove the MBA Diploma.
l	•		1/12/2016 SAR did not have a completion date.
H			Ledger - \$200 graduate eval fee was charged on
l			7/6/2012.
ll			V.L.'s personnel file included a 8/27/2014
	•		Official Transcript that indicated she did not
L			complete the MSSM.
	G113019	7/1/2011	In class SM540, student received a W grade
		12/31/2013	in Winter 2013; on 11/25/2014 SAR,
			SM540 grade changed from W to B. Student
			received MSSM on 12/31/2013.
	•		1/12/2016 SAR was missing 12/31/2013
			graduation date. BA521 grade was changed
			from B to W on 1/12/2016 SAR.
	G151041	1/5/20 15	Verified student's last name on 1-20 Form was NA
\parallel	G121011	12/27/2011	Verified student's last name on 1-20 Form was NA
	G134046	10/4/2013	Student name used to sign 1-20 Form different from
		3/31/2015	student name.
Ш	M133002	6/27/2013	Student recruited by Y.C.

received by the Bureau on July 15, 2013. The application stated the proposed branch would be

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located at 8525 Gibbs Drive, Suite 105 in San Diego and identified eight members of the Board of Trustees, including D.P., J.S., and A.P. It did not identify J.L. as a Board member, or otherwise disclose J.L.'s association with the San Diego branch. The application contained supplemental declaration pages bearing numerous signatures, including the purported signature of "A.P." A.P. denied the signature on the declaration page ascribed to A.P. was his. A.P. was falsely identified as a member of the Board of Trustees for Respondent's San Diego campus.

- 40. The investigation revealed that the San Diego campus was being operated as a separate corporate entity and not as Respondent's branch campus. J.L. was the Chief Executive Officer, Secretary, Chief Financial Officer, the sole Director and the agent for service of process for California University of Management and Sciences, San Diego, the purported Branch campus. J.L.'s son, M.L., was the Branch Director and also the owner of the recruiting company H.E.V.H.U. J.L. was identified in Respondent's publications as the President and Founder of the San Diego campus. However, Respondent did not notify the Bureau of J.L.'s association with the San Diego campus.
- 41. After D.P. learned that the whistleblowers made a complaint and provided documents to the Bureau, D.P. extensively questioned the whistleblowers and requested the whistleblowers identify which documents were provided to the Bureau so he could "fix" the documents. The three whistleblowers were subsequently placed on administrative leave and were terminated.
- 42. Respondent attempted to dissuade the whistleblowers from further reporting Respondent's unlawful conduct or cooperating with the Bureau by filing a cross-complaint against the whistleblowers in their wrongful termination action. The cross-complaint alleged the whistleblowers "intentionally and substantially interfered with" Respondent's property and breached various duties to Respondent by taking possession of confidential documents and providing them to the Bureau and the U.S. Department of Education.
- 43. On March 14, 2017, the Bureau received a School Closure Plan from Respondent regarding closure of the San Diego branch effective April 10, 2017. On March 17, 2017, J.B. advised that the last day of instruction at the San Diego campus would be June 30, 2017.

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FIRST CAUSE FOR DISCIPLINE

(Student Records Violations - Modification or Alteration)

44. Respondent is subject to disciplinary action under Code section 94897, subdivisions (j) and (m), in conjunction with Code section 94900(b)(3) and title 5, CCR, section 71920(b)(5)(A) for modifying or altering student records, which is a prohibited business practice, in that Respondent modified and/or altered student records, including financial ledgers, as follows and as set forth in paragraphs 26 – 43 above, and incorporated by this reference as though set forth in full herein.

SECOND CAUSE FOR DISCIPLINE

(Student Records Violation – Missing Records)

- 45. Respondent is subject to disciplinary action under Code section 94897, subdivision (k), in conjunction with Code section 94900, subdivisions (a) and (b)(1) and title 5, CCR, section 71930(b)(1) and (e) for failing to maintain pertinent student records and/or destroying pertinent student records, and failing to make such records immediately available for inspection by the Bureau, as follows and as set forth in paragraphs 26 43 above, and incorporated by this reference as though set forth in full herein:
- a. Student #SDE144039: Whistleblowers provided student records to K.J., including SARs and SEVIS records. Respondent failed to provide this student's records.
- b. Student #G121045: K.J. received this student's Official Transcript and copy of Master's Degree diploma from this student's representative. Respondent failed to provide this student's diploma.
- c. Student #G112003 (V.L.): A diploma was issued to this student, however, Respondent failed to provide a copy of the diploma to K.J. and the SAR indicated that this student did not complete the Master's Program.

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THIRD CAUSE FOR DISCIPLINE

(Recruiting Violations)

- 46. Respondent is subject to disciplinary action under Code sections 94897, subdivision (g) and 94901, for recruiting violations as follows and as set forth in paragraphs 26 43 above, and incorporated by this reference as though set forth in full herein.:
- a. Respondent offered to, and/or, compensated student Y.C. at least \$3,000.00, to act as an agent for Respondent by searching for and recruiting students.
- b. Respondent offered to, and/or, compensated H.E.V.H.U., a non-employee, at least \$7,000.00, to act as an agent for Respondent by searching for and recruiting students.

FOURTH CAUSE FOR DISCIPLINE

(STRF Violations)

47. Respondent is subject to disciplinary action under title 5, CCR, section 76120(b) for unlawfully assessing students STRF assessments when the students' costs are paid by a third-party payer, as set forth in paragraphs 26 –43 above, and incorporated by this reference as though set forth in full herein.

FIFTH CAUSE FOR DISCIPLINE

(Prohibited Business Practices – Dissuading Others Not to Complain to the Bureau)

48. Respondent is subject to disciplinary action under Code section 94897, subdivision (m), for engaging in prohibited practices by directing individuals to refrain from reporting unlawful conduct to the Bureau or another government agency or to perform an act that violates the Postsecondary Education Act, as set forth in paragraphs 26 – 43 above, and incorporated by this reference as though set forth in full herein.

SIXTH CAUSE FOR DISCIPLINE

(Branch Application - Ownership and Control)

49. Respondent is subject to disciplinary action under Code section 94897, subdivision (j)(3), and title 5, CCR, section 71130(a)(1), 71150, 71550, for failing to identify J.L. as an officer, corporate director, or member of the board of directors of the San Diego branch campus,

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or as otherwise having an interest in the institution, as set forth in paragraphs 26 - 43 above, and incorporated by this reference as though set forth in full herein.

SEVENTH CAUSE FOR DISCIPLINE

(Branch Application – Untrue or Misleading Statements)

50. Respondent is subject to disciplinary action under Code section 94897, subdivision (j)(3), and title 5, CCR, sections 71130, 71380, and 71550, for making untrue or misleading statements in its Application for Addition of Separate Branch by failing to identify J.L. as an officer, corporate director, or member of the board of directors of the San Diego branch campus, or as otherwise having an interest in the institution, and by falsely identifying A.P. as a Board member, as set forth in paragraphs 26 – 43 above, and incorporated by this reference as though set forth in full herein.

EIGHTH CAUSE FOR DISCIPLINE

(Unapproved Veterinary Program)

51. Respondent is subject to disciplinary action under Code sections 94892, 94893, 94896, 94899 and 94927, 94897, for failing to obtain the Bureau's prior authorization to make a substantive change to its educational programs by adding the ASVT program, and failed to obtain approval from the Veterinary Medical Board to offer the ASVT program, as set forth in paragraphs 26 – 43 above, and incorporated by this reference as though set forth in full herein.

PRAYER

WHEREFORE, Complainant requests that a hearing be held on the matters herein alleged, and that following the hearing, the Director of the Department of Consumer Affairs issue a decision:

- 1. Revoking or suspending Approval to Operate Institution Number 3012941, issued to California University of Management & Sciences;
- 2. Ordering California University of Management & Sciences to pay the Bureau for Private Postsecondary Education the reasonable costs of the investigation and enforcement of this case, pursuant to Business and Professions Code section 125.3 and Code section 94937(c); and,

1	3. Taking such other and further action as deemed necessary and proper.		
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3			
4			
5	DATED: 8/14/2017 Super Repedit		
6	Deputy Bureau Chief		
7	Bureau for Private Postsecondary Education Department of Consumer Affairs State of California		
8	State of California Complainant		
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